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CENTRAL DIST. OF CALIF.  
SANTA ANA

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10 UNITED STATES DISTRICT COURT  
11 CENTRAL DISTRICT OF CALIFORNIA  
12

13 UNITED STATES OF AMERICA, *ex rel.*  
14 [UNDER SEAL],

15 Plaintiffs,

16 vs.

17 [UNDER SEAL],

18 Defendants.  
19

CASE NO.: SACV18-00885  
JVS (SEM)x

COMPLAINT FOR VIOLATIONS  
OF THE FEDERAL FALSE  
CLAIMS ACT, [UNDER SEAL]

20 [UNDER SEAL PER 31 U.S.C. § 3730(b)(2)]  
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16 Paul Villamil and Kaitlyn Truman

17 UNITED STATES DISTRICT COURT  
18 CENTRAL DISTRICT OF CALIFORNIA

19 UNITED STATES OF AMERICA, *ex rel.*  
20 PAUL VILLAMIL and KAITLYN  
21 TRUMAN,

22 Plaintiffs,

23 vs.

24 MOBILE MEDICAL EXAMINATION  
25 SERVICES, INC., a California corporation;  
26 MEDXM, a business entity, form unknown;  
27 WELLPOINT, INC., an Indiana corporation;  
28 ANTHEM BLUE CROSS, business entity,  
form unknown; ANTHEM BLUE CROSS  
LIFE AND HEALTH INSURANCE  
COMPANY, a California corporation; BLUE  
CROSS OF CALIFORNIA, a California  
corporation; HEALTH NET, INC., a  
Delaware corporation; HEALTH NET OF  
CALIFORNIA, INC., a California  
corporation; HEALTH NET LIFE  
INSURANCE COMPANY, a California  
corporation; MOLINA HEALTHCARE,  
INC., a Delaware corporation; MOLINA  
HEALTHCARE OF CALIFORNIA, a  
California corporation; MOLINA  
HEALTHCARE SERVICES, a California  
corporation; MOLINA HEALTHCARE OF  
CALIFORNIA PARTNER PLAN, INC., a  
California corporation;

CASE NO.

COMPLAINT FOR VIOLATIONS  
OF THE FEDERAL FALSE  
CLAIMS ACT, 18 U.S.C. § 2701,  
CALIFORNIA CONSTITUTION  
ARTICLE I, CALIFORNIA  
GOVERNMENT CODE § 12940;  
REQUEST FOR JURY TRIAL

[UNDER SEAL PER 31 U.S.C. §  
3730(b)(2)]

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UNITED HEALTHCARE INSURANCE COMPANY, a Connecticut corporation; UNITED HEALTHCARE SERVICES INC., a Minnesota Corporation; UHIC, a business entity, form unknown; UNITEDHEALTHCARE, a business entity, form unknown; UNITEDHEALTH, a business entity form unknown; AETNA, INC. a Pennsylvania Corporation; AETNA HEALTH HOLDINGS, LLC a Delaware Limited Liability Company; AETNA HEALTH OF CALIFORNIA, a California Corporation; AETNA HEALTH OF TEXAS, a Texas Corporation; AETNA HEALTH OF UTAH, a Utah Corporation; AETNA HEALTH OF FLORIDA, a Florida Corporation; AETNA BETTER HEALTH OF MICHIGAN, a Michigan Corporation; AETNA BETTER HEALTH OF NEW YORK, a New York Corporation; AETNA BETTER HEALTH OF OHIO, an Ohio Corporation.

Defendants.

COME NOW, Plaintiffs and *Qui Tam* Relators Paul Villamil and Kaitlyn Truman, individually and on behalf of the United States of America, and allege as follows:

JURISDICTION AND VENUE

1. Plaintiffs and *Qui Tam* Relators Paul Villamil and Kaitlyn Truman (collectively, “Relators”) file this action on behalf and in the name of the United States Government (Government) seeking damages and civil penalties against the defendants for violations of 31 U.S.C. § 3729(a).

2. Relators also file this action on their own behalf seeking damages and other remedies against certain defendants for violations of 31 U.S.C. § 3730(h), 18 U.S.C. § 2701, and the California Constitution, Article I, Section 1. Relator Paul Villamil (Villamil) also files this action on his own behalf seeking damages and other remedies against certain defendants for violations of the California Fair Employment and Housing Act, *California Government Code* §§ 12900, et seq. (FEHA), pursuant to *California Government Code* § 12940(h) and (m).

3. This Court’s jurisdiction over the claims for violations of 31 U.S.C. §§ 3729(a) and 3730(h) is based upon 31 U.S.C. § 3732(a). Venue is vested in this Court under 31 U.S.C.

1 § 3732(a) because at least one of the defendants transacts business in the Central District of  
2 California and many acts constituting violations of 31 U.S.C. § 3729(a) occurred in the Central  
3 District of California. Venue is also vested in this Court under 28 U.S.C. § 1391(b) because  
4 at least one of the defendants transacts business in the Central District of California and many  
5 acts constituting violations of 31 U.S.C. § 3730(h) occurred in the Central District of  
6 California.

7 4. This Court’s jurisdiction over the claims for violations of 18 U.S.C. § 2701(a)  
8 is based upon 18 U.S.C. § 2707(a) and 28 U.S.C. § 1331. Venue is vested in this Court under  
9 28 U.S.C. § 1391(b) because at least one of the defendants transacts business in the Central  
10 District of California and many acts constituting violations of 18 U.S.C. § 2701(a) occurred  
11 in the Central District of California.

12 5. The Court’s jurisdiction over the claims for violations of California Constitution,  
13 Article I, Section 1 and California Fair Employment and Housing Act, *California Government*  
14 *Code* §§12940, et seq. (FEHA), is based upon 28 U.S.C. § 1367(a). On May 25, 2017, the  
15 California Department of Fair Employment and Housing issued a “right to sue” letter with  
16 regards to Villamil’s FEHA claims.

17 THE PARTIES

18 6. Relators are citizens of the United States and residents of the State of California.  
19 Relators bring this action on behalf of the Government under 31 U.S.C. § 3730(b), and on their  
20 own behalf under 31 U.S.C. § 3730(h), 18 U.S.C. § 2701, the California Constitution, Article  
21 I, Section 1, and *California Government Code* § 12940.

22 7. At all times relevant, the United States of America (Government) funded the  
23 Medicare program which provides payment of healthcare services for, among others, those 65  
24 years of age or older. The Government provided a Medicare option known as Medicare  
25 Advantage (MA), previously known as Medicare+Choice, in which eligible Medicare  
26 beneficiaries can enroll with a Medicare Advantage organization (MAO) contracted with the  
27 Government (for a capitated rate paid by the Government to the MAO) that would provide at  
28 least those services provided to standard (i.e., fee-for-service) Medicare beneficiaries.

1           8.       At all times relevant, defendant Mobile Medical Examination Services, Inc. is  
2 and was a corporation formed under the laws of the State of California, headquartered in Santa  
3 Ana, California and transacted business in, among other places, the Central District of  
4 California. At all times relevant, defendant MEDXM is a business entity, form unknown, and  
5 transacted business in, among other places, the Central District of California. All defendants  
6 referenced in this paragraph are collectively referred to in this Complaint as “MedXM.”

7           9.       At all times relevant, MedXM contracted with various MAOs, including but not  
8 limited to the other defendants in this action, to perform physical medical examinations of such  
9 MAOs’ MA patients at their residence and diabetic retinopathy eye examinations at temporary  
10 clinics for purposes of documenting and obtaining HCC risk adjustment scores. In turn,  
11 MedXM retained physicians, nurse practitioners and/or physician assistants as independent  
12 contractors to perform such physical medical examinations, and optometrists to perform such  
13 diabetic retinopathy eye examinations.

14           10.      At all times relevant, defendant Wellpoint, Inc. is and was a corporation formed  
15 under the laws of the State of Indiana, and transacted business in, among other places, the  
16 Central District of California. At all times relevant, defendant Anthem Blue Cross is and was  
17 a business entity, form unknown, and transacted business in, among other places, the Central  
18 District of California. At all times relevant, defendants Anthem Blue Cross Life and Health  
19 Insurance Company and Blue Cross of California are and were corporations formed under the  
20 laws of the State of California, and transacted business in, among other places, the Central  
21 District of California. All defendants referenced in this paragraph are collectively referred to  
22 in this Complaint as “Wellpoint.” Wellpoint owns or operates subsidiary and/or affiliate MA  
23 plans that service MA patients nationwide. For purposes of this Complaint, Wellpoint  
24 includes all of its subsidiaries and affiliates that do business with the Government and  
25 contracted with MedXM.

26           11.      At all times relevant, defendant Health Net, Inc. is and was a corporation formed  
27 under the laws of the State of Delaware, and transacted business in, among other places, the  
28 Central District of California. At all times relevant, defendants Health Net of California, Inc.

1 and Health Net Life Insurance Company are and were corporations formed under the laws of  
2 the State of California, and transacted business in, among other places, the Central District of  
3 California. All defendants referenced in this paragraph are collectively referred to in this  
4 Complaint as “Health Net.” Health Net owns and operates subsidiary and/or affiliate MA  
5 plans throughout the Western United States and also New York. For purposes of this  
6 Complaint, defendants Health Net include all of its subsidiaries and affiliates that do business  
7 with the Government and contracted with MedXM.

8 12. At all times relevant, defendant Aetna Inc. is a Pennsylvania corporation  
9 headquartered in Hartford, Connecticut. Aetna Inc.’s health insurance products include MA  
10 managed care plans and transacted business in, among other places, the Central District of  
11 California. At all times relevant Aetna Health Holdings LLC (“Aetna LLC”) is a Delaware  
12 limited liability company and is wholly owned subsidiary of Aetna Inc. Aetna Health  
13 Holdings LLC owns and operates all of Aetna Inc.’s MA health plans throughout the United  
14 States including, but not limited to, MA plans that transacted business in, among other places,  
15 the Central District of California. At all times relevant, Aetna Health of California was and  
16 is a California corporation and transacted business, among other places the Central District of  
17 California. At all times relevant, Aetna Health of Texas was a Texas corporation. At all  
18 times relevant, Aetna Health of Utah was and is Utah corporation. At all times relevant, Aetna  
19 of Florida was a Florida Corporation. At all times relevant, Aetna Better Health of Michigan  
20 was a Michigan corporation. At all times relevant Aetna Better Health of New York was a  
21 New York corporation and at all times relevant Aetna Better health of Ohio was a n Ohio  
22 corporation. All defendants referenced in this paragraph are collectively referred to in this  
23 Complaint as (“Aetna”). For purposes of this Complaint, defendant Aetna includes all of its  
24 subsidiaries and affiliates that do business with the Government and contracted with MedXM.

25 13. At all times relevant, defendant Molina Healthcare, Inc. is and was a corporation  
26 formed under the laws of the State of Delaware, and transacted business in, among other  
27 places, the Central District of California. At all times relevant Molina Healthcare of  
28 California, Molina Healthcare Services, and Molina Healthcare of California Partner Plan,

1 Inc. are and were California corporations, and transacted business in, among other places, the  
2 Central District of California. All defendants referenced in this paragraph are collectively  
3 referred to in this Complaint as “Molina.” Molina owns or operates MA plans in at least  
4 fifteen states. For purposes of this Complaint defendants Molina include all of its subsidiaries  
5 and affiliates that do business with the Government and contracted with MedXM.

6 14. At all times relevant, defendant United Healthcare Insurance Company is and  
7 was a corporation formed under the laws of the State of Connecticut, and transacted business  
8 in, among other places, the Central District of California. Defendant United Healthcare  
9 Services, Inc. is and was a corporation formed under the laws of the State of Minnesota, and  
10 transacted business in, among other places, the Central District of California. Defendants  
11 UHIC, UnitedHealth Group, UnitedHealthcare, UnitedHealth, are business entities, form  
12 unknown, that transacted business in, among other places, the Central District of California.  
13 All defendants referenced in this paragraph are collectively referred in this Complaint as  
14 “United Healthcare” and are or were MAOs. United Healthcare operates MA plans in all fifty  
15 states and the District of Columbia covering approximately 2.2 million enrolled MA  
16 beneficiaries. For purposes of this Complaint, defendants United Healthcare include all of its  
17 subsidiaries and affiliates that do business with the Government and contracted with MedXM.

18 15. At all times relevant, United Healthcare, Wellpoint, Aetna, Health Net, and  
19 Molina, are and were managed care organizations that contracted with the Government as  
20 MAOs. The defendants referenced in this paragraph are collectively referred in this Complaint  
21 as “defendant Health Plans.”

22 16. Relator Villamil is a resident of Orange County, California. Villamil was  
23 employed with MedXM from October 2015 until the end of May 2016 and worked in  
24 MedXM’s Data Processing (DP) Department where his main job function was to notify  
25 Primary Care Physicians (PCPs) that MedXM had performed a Health Assessment or other  
26 type of exam of a MA enrollee assigned to that PCP and to arrange for the transmission of a  
27 copy of the assessment or other exam report, such as a diabetic retinopathy exam or bone  
28 mineral density scan, to the enrollee’s PCP.

1           17.     Realtor Kaitlyn Truman (Truman) is a resident of Orange County, California.  
2 Truman was employed with MedXM between May 2015 and June 23, 2016 as the DP  
3 Department’s assistant supervisor. While working in the DP department, Truman was  
4 responsible for assisting in the training of DP staff to contact PCP offices to notify them that  
5 MedXM had performed Health Assessments and/or diabetic retinopathy eye exams on MA  
6 enrollees assigned to that PCP and to arrange for sending copies of such exams to the  
7 enrollee’s PCP.

8     **Medicare Overview**

9           18.     Medicare is a federally-operated health insurance program administered by the  
10 Government’s Centers for Medicare and Medicaid Services (CMS). Medicare benefits  
11 individuals age 65 and older and the disabled. 42 U.S.C. § 1395c et seq. Parts A and B of the  
12 Medicare Program are known as “traditional” Medicare. Medicare Part A covers inpatient and  
13 institutional care. Medicare Part B covers physician, hospital outpatient, and ancillary services  
14 and durable medical equipment.

15           19.     Under Medicare Parts A and B, CMS reimburses healthcare providers (e.g.,  
16 hospitals and physicians) using what is known as a “fee-for-service” (“FFS”) payment system.  
17 Under a FFS payment system, healthcare providers submit claims to CMS for reimbursement  
18 for each service, such as a physician office visit or a hospital stay. CMS then pays the  
19 providers directly for each service.

20           20.     Medicare beneficiaries who enroll in an MA Plan are considered a member of  
21 and enrollee in that plan. In this Complaint, the terms beneficiaries, members, enrollees, and  
22 patients are used interchangeably, but mean the same thing, i.e. individuals enrolled in MA  
23 plans.

24           21.     The MA program is Medicare’s managed care program which is administered  
25 by CMS. The MA program, also known as Medicare Part C, requires the MA plan to provide  
26 all of the benefits provided under traditional Medicare, also known as FFS Medicare, and all  
27 additional supplemental benefits, if any, that have been approved by CMS and made part of  
28 that MA plan. 42 C.F.R. § 422.100(a). Through the MA program, Medicare allows private



1 health insurers to set up managed care plans to cover their MA beneficiaries.

2 22. Under the MA program, the Government, through CMS, pays an MAO a per-  
3 member-per-month (pmpm) capitation payment in exchange for the MAO providing or  
4 arranging for the provision of all covered health care services required by the MA beneficiaries  
5 that select such MAO as their MA plan. CMS adjusts the capitation payment for each  
6 beneficiary to reflect that beneficiary's individual demographics (*e.g.*, age, gender and  
7 geographic location) and health status.

8 **Medicare Coverage Requirements**

9 23. The MA program complies with the same coverage determinations as traditional  
10 Medicare. 42 C.F.R. § 422.101(b)(1)-(3); Medicare Managed Care Manual (MMCM), Ch.  
11 4 §§10.2, 30.2. Services must be medically reasonable and necessary to be covered by  
12 Medicare, 42 C.F.R. § 411.15(k)(1), and must be covered as a requirement for Medicare to  
13 pay. 42 C.F.R. § 424.5. Routine physical examinations, such as MedXM's Health  
14 Assessments, are excluded from an MA Plan's coverage unless covered by the MA Plan as a  
15 supplemental benefit previously approved by CMS. 42 C.F.R. §§ 411.15(a)(1), 422.101(b)(1)-  
16 (3); MMCM, Ch. 4 §§ 10.2, 30.2. The regular submission of claims for medically unnecessary  
17 services (*i.e.*, non-covered) constitutes a fraud upon the Government. 42 U.S.C. § 1320a-  
18 7a(a)(1)(E). *See also*, Medicare Program Integrity Manual, Ch. 4 § 4.2.1.

19 24. Medicare requires that all diagnostic tests must be ordered by the patient's  
20 treating physician. 42 C.F.R. § 410.32(a). Tests not ordered by the patient's treating physician  
21 are not reasonable nor necessary, and therefore are excluded from coverage under Medicare.  
22 42 C.F.R. §§ 410.32(a), 411.15(k)(1).

23 25. Under traditional Medicare, providing medical services at a patient's home is  
24 only covered by Medicare if the patient's treating physician has documented, in the patient's  
25 medical record, the medical necessity of such an in-home visit. 42 C.F.R. §§ 409.42(a),  
26 424.22(a), 411.15(k)(1); Medicare Benefit Policy Manual, Ch. 7, §§ 20.1, 30.1; Medicare  
27 Claims Processing Manual, Ch. 12 § 30.6.14.1 ["Under the home health benefit the beneficiary  
28 must be confined to the home for services to be covered. For in-home services provided by

1 a physician using these codes, the beneficiary does not need to be confined to the home. **The**  
2 **medical record must document the medical necessity of the home visit made in lieu of an**  
3 **office or outpatient visit.**” (Emphasis added.)<sup>1</sup>

4 26. CMS instructed all MAOs, including the defendant Health Plans, that in-home  
5 assessments must comply with Medicare’s coverage criteria. See, CMS Announcement of  
6 Calendar Year (CY) 2016 Medicare Advantage Capitation Rates and Medicare Advantage and  
7 Part D Payment Policies and Final Call Letter, (April 16, 2015) p. 145 (“2016 Final Call  
8 Letter”), [“The coverage criteria for home health visits and physician in-home visits are  
9 established under original Medicare. (MA plans may have less restrictive coverage terms for  
10 covering home health and/or in-home visits as a supplemental benefit.) Medicare coverage for  
11 home health visits require, among other things, that the enrollee be homebound and require  
12 skilled nursing and/or rehabilitation services in the home. Physician or non-physician  
13 practitioners may furnish the visits, depending on the treatment program set out in the plan of  
14 care. Original Medicare also covers in-home visits by a physician or non-physician practitioner  
15 when care is medically reasonable and necessary.”]

16 27. Further, CMS warned that in-home Health Assessments that are used primarily  
17 as a tactic to obtain risk adjustment data violates Medicare Fraud Waste and Abuse laws  
18 stating, “Our concerns related to the in-home enrollees risk assessments were two-fold. First,  
19 we were concerned that in-home assessments were merely a strategy by MA plans to find and  
20 report more diagnosis codes to CMS, generating higher levels of coding and, therefore,  
21 payment than assumed under our risk adjustment methodologies. Second, we were concerned  
22 that, while there is potential for the home assessments to improve care, we want to be sure that  
23 providers who regularly care for these enrollees actually receive and use the information  
24 collected in these assessments and that the care subsequently provided to enrollees is  
25 substantially changed or improved as a result of the assessments.” 2016 Final Call Letter, p.  
26 145.

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27  
28 <sup>1</sup>The term “home health services” is a defined term under the Social Security Act. 42 U.S.C.  
§ 1395x(m). Patients receiving home health services must be certified by their treating physician as  
being home bound.

1           28. Medicare has always considered the submission of risk adjustment data and  
2 encounter data from MA plans as the submission of claims, and that MAOs' 42 C.F.R. §  
3 422.504(I) certifications are essential to ensure the data accuracy. *See*, 63 Fed.Reg. 34968,  
4 35017 (June 26, 1998).<sup>2</sup>

5           29. MA Plans can establish coverage for an otherwise excluded item or service, such  
6 as routine physical exams (excluded per 42 C.F.R. § 411.15(a)(1)), by having the item or  
7 medical service previously approved by CMS as a supplemental benefit to that particular MA  
8 Plan. 42 C.F.R. §§ 422.102, 422.254(a)-(b); MMCM Ch. 4 §§ 10.2, 30.2. CMS requires that  
9 supplemental benefits be submitted for approval by June of the prior year and if approved,  
10 such supplemental benefits must be available on the same terms and conditions to all enrollees  
11 of the MAO's MA Plan. 42 C.F.R. §§ 422.254(a), 422.102(a)(2); MMCM, Ch. 4 §§10.2, 30.2.

12 **Medicare Advantage Risk Adjustment Data**

13           30. At all times relevant, Section 1853(a)(3) of the Social Security Act [42 U.S.C.  
14 § 1395w-23(a)(3)], as implemented by 42 C.F.R. § 422.308(c), required CMS to risk adjust  
15 payments to MAOs, such as the defendant Health Plans. In general, the risk adjustment  
16 methodology relies on enrollee diagnoses, as specified by the International Classification of  
17 Disease, Ninth Revision Clinical Modification Guidelines for Coding and Reporting (ICD-9),  
18 to prospectively adjust capitation payments for a given enrollee based on the health status of  
19 the enrollee. Beginning October 1, 2015, the ICD-9 Guidelines and codes were replaced and  
20 updated by the International Classification of Diseases, Clinical Modification Guidelines for  
21 Coding and Reporting Tenth Revision (ICD-10). References to ICD-10 shall include ICD-9  
22 as applicable unless otherwise stated. Medical diagnosis codes (ICD-10 codes) and related  
23 information (collectively, "risk adjustment data") submitted by MAOs, such as the defendant

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24  
25           <sup>2</sup>"In all of these cases, when an M+C organization submits the data in question to HCFA, we  
26 believe that it is making a 'claim' for capitation payment in the amount dictated by the data submitted.  
27 . . . We believe it is important that when an M+C organization is claiming payment (or the right to  
28 retain payment) in a particular amount based upon information it is submitting to HCFA, it should be  
willing to certify the accuracy of this information. We believe that these certifications will help ensure  
accurate data submissions, and assist HCFA and the Office of Inspector General in anti-fraud  
activities." 63 Fed.Reg. 34968, 35017 (June 28, 1998). [HCFA is the acronym for Health Care  
Financing Administration, the predecessor to CMS.]

1 Health Plans, to CMS were used to develop Hierarchical Condition Category (HCC)<sup>3</sup> risk  
2 adjustment scores that are used by CMS to adjust the capitated payment rates paid by the  
3 Government to that particular MAO. The HCC risk adjustment scores compensated a MAO  
4 with a population of patients with more severe illnesses than normal through higher capitation  
5 rates. Likewise, a MAO with a population of patients with less severe illnesses than normal  
6 would see a downward adjustment of its capitation rates because it was servicing a healthier  
7 than normal population of patients. By risk adjusting MAO payments, CMS attempts to make  
8 appropriate and accurate payments for enrollees with differences in expected healthcare costs.  
9 Risk adjustment data records the health status and demographic characteristics of an enrollee.  
10 This process was phased in beginning in or about 2005 and was completed by or about the end  
11 of the 2008 risk adjustment data submissions.

12 31. In order to obtain an HCC risk adjustment score for a MA enrollee for a given  
13 year, the enrollee must have a face-to-face encounter with a medical provider or examiner that  
14 generates a diagnosis code or codes, which were timely submitted to CMS. If a MA enrollee  
15 does not have a reported encounter with a medical provider or examiner that generates a  
16 diagnosis code during the year, the following year CMS will pay the MAO a lower capitated  
17 rate for that MA enrollee as though s/he was perfectly healthy, even though in prior years the  
18 MA enrollee had a diagnosis or diagnoses that resulted in significant HCC risk adjustment  
19 scores and correspondingly higher capitation rates.

20 **Risk Adjustment Data - Basic Requirements**

21 32. Risk adjustment data (RAD) submitted by or on behalf of a MAO to CMS must  
22 be supported by properly documented medical records.<sup>4</sup> In order to be a properly documented  
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24 <sup>3</sup>Not all diagnoses result in a HCC risk adjustment score. Only certain diagnosis codes or  
25 combinations thereof result in HCC risk adjustment scores. A HCC risk adjustment score will vary  
26 upon the diagnosis codes or combinations thereof according to a matrix determined by the  
Government.

27 <sup>4</sup>42 C.F.R. §§ 422.310(c)(2) and (d), 422.504(l); Medicare Managed Care Manual, Ch. 7, § 40  
28 [Medicare Advantage Organizations “must . . . [e]nsure the accuracy and integrity of risk adjustment  
data submitted to CMS. All diagnosis codes must be documented in the medical record and must be  
documented as a result fo a face-to-face visit. . . .”]; *see also*, 79 Fed.Reg. No. 100, 29844, 29923  
(May 23, 2014) [“Further, CMS has required for many years that diagnoses that MA organizations

1 medical record, the medical record entries must, among other things, (1) be the result of a MA  
2 enrollee's face-to-face encounter with a medical provider or examiner legally authorized to  
3 perform the service rendered under applicable Medicare laws, regulations and rules,<sup>5</sup> and (2)  
4 accurately and truthfully document the findings necessary to support the medical diagnoses  
5 by the medical provider/examiner in accordance with applicable Medicare laws, regulations  
6 and rules.<sup>6</sup> MA coding must be done the same way that fee-for-service Medicare coding is  
7 done. *See, CMS, Calendar Year (CY) 2009 Medicare Advantage Capitation Rates and*  
8 *Medicare Advantage and Part D Payment Policies*, (April 7, 2008) p. 20 ["Given the fact that  
9 the MA payment methodology is based on fee-for-service payments, and that the risk  
10 adjustment methodology is designed to compare the risk scores of MA plan enrollees to other  
11 plan enrollees and beneficiaries not enrolled in MA plans, for this comparison to be valid, MA  
12 plans must code the way Medicare Part A and B does."]

13 33. In order to submit risk adjustment data to CMS, all MAOs, such as the defendant  
14 Health Plans, must enter into an electronic data interchange (EDI) agreement with CMS's  
15 contractor and each MAO must promise, among other things, (a) it will be responsible for all  
16 RAD coding submitted to CMS regardless of source, (b) that to its best knowledge and belief,  
17 will submit only accurate, truthful and complete diagnosis codes, and (c) that it will research  
18 and correct RAD discrepancies. CMS 2007 Risk Adjustment Data Basic Training For  
19 Medicare Advantage Organizations, Resource Guide, ("2007 RAD Resource Guide") pp. 31-  
20 32, available at [https://www.csscooperations.com/internet/Cssc.nsf/files/ra-resourceguide\\_](https://www.csscooperations.com/internet/Cssc.nsf/files/ra-resourceguide_120607.32.pdf/$File/ra-resourceguide_120607.pdf)  
21 [120607.32.pdf/\\$File/ra-resourceguide\\_120607.pdf](https://www.csscooperations.com/internet/Cssc.nsf/files/ra-resourceguide_120607.32.pdf/$File/ra-resourceguide_120607.pdf). "MAOs must submit data that conform

22 \_\_\_\_\_  
23 submit for payment be supported by medical record documentation."]

24 <sup>5</sup>See, Medicare Managed Care Manual, Ch. 7, § 40 ["All diagnosis codes submitted must be  
25 documented in the medical record and must be documented as a result of a face-to-face visit. . . ."];  
42 U.S.C. § 1395x(r), (aa)(5)(A), (aa)(6); 42 C.F.R. §§ 410.20(b), 410.74(a)(2), 410.75(b)-(c), made  
applicable to Medicare Advantage by 42 C.F.R. §§ 422.101(b)(2) and 422.310(d).

26 <sup>6</sup>42 C.F.R. §§ 422.310(c)(2) and (d), 422.504(1)(2)-(3); CMS Pub.100-08, Medicare Program  
27 Integrity Manual, Ch. 3, §3.3.2.5; International Classification of Disease 9<sup>th</sup> Revision Guidelines  
28 (ICD-9 and ICD-10), made applicable to Medicare Advantage by 42 C.F.R. §§ 422.101(b)(2) and  
422.310(d), and Medicare Managed Care Manual, Ch. 7, § 40 ["The diagnosis must be coded  
according to International Classification of Diseases, (ICD) Clinical Modification Guidelines for  
Coding and Reporting."]

1 to CMS' requirements for data equivalent to Medicare fee-for-service data, when appropriate,  
 2 and to all relevant national standards. . . ." 42 C.F.R. §§ 422.310(d), 422.101(b)(1)-(2). This  
 3 requires, among other things, that MA diagnoses be coded in accordance with all applicable  
 4 national guidelines, including but not limited to ICD-10 Guidelines and the American Health  
 5 Information Management Association (AHIMA) national guidelines for ethical coding.<sup>7</sup>  
 6 Failure to meet any of these required elements results in the medical record not being properly  
 7 documented and being unable to support RAD arising therefrom, and the RAD being invalid.  
 8 MAOs must reconcile CMS Risk Adjustment Reports in a timely manner and must track their  
 9 submission and deletion of diagnosis codes on an ongoing basis. If a MAO determines that  
 10 any diagnosis codes that have been submitted do not meet the risk adjustment submission  
 11 requirements, the MAO is responsible for deleting the submitted diagnosis as soon as  
 12 possible.<sup>8</sup>

13 34. Last, it is well established that CMS considers intentionally attempting to obtain  
 14 payment for services that are not covered, nor chargeable, as fraud. Medicare's Program  
 15 Integrity Manual lists several examples of frauds that providers are expected to avoid. This  
 16 list specifically includes, "Billing non-covered or non-chargeable services as covered items."  
 17 Medicare Program Integrity Manual, Ch. 4 § 4.2.1.

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20 <sup>7</sup>42 C.F.R. § 422.310(d)(1) ["MA organizations must submit data that conform to CMS'  
 21 requirements for data equivalent to Medicare fee-for-service data, when appropriate, and to all relevant  
 22 national standards. . . ."]; Medicare Managed Care Manual, Ch. 7, § 40 ["The diagnosis must be  
 23 coded according to International Classification of Diseases (ICD) Clinical Modification Guidelines  
 24 for Coding and Reporting."]; AHIMA 2009, Amendments, Corrections and Deletions in the electronic  
 Health Record: Toolkit, pp. 1-8, [http://library.ahima.org/xpedio/groups/public/documents/ahima/bok1\\_044678.hcsp?dDocName=bok1\\_044678](http://library.ahima.org/xpedio/groups/public/documents/ahima/bok1_044678.hcsp?dDocName=bok1_044678); Medicare Program Integrity Manual, Ch. 3,  
 §3.3.2.5(A)-(B).

25 <sup>8</sup>42 C.F.R. § 422.326; *see*, Medicare Managed Care Manual, Ch. 7, § 40 ["If ... any diagnosis  
 26 codes that have been submitted do not meet risk adjustment submission requirements, the plan sponsor  
 27 is responsible for deleting the submitted diagnosis codes as soon as possible." Medicare Advantage  
 28 Organizations, "must [r]eceive and reconcile CMS Risk Adjustment Reports in a timely manner. Plan  
 sponsors must track their submission and deletion of diagnosis codes on an ongoing basis."]; *see also*,  
 79 Fed.Reg. No. 100, 29844, 29923 (May 23, 2014) ["MA organizations and Part D sponsors are  
 responsible for ensuring that payment data they submit to CMS are accurate, truthful, and complete  
 . . . and are expected to have effective and appropriate payment evaluation procedures and effective  
 compliance programs as a way to avoid receiving or retaining overpayments."]

### **Risk Adjustment Data Can Only Come From Covered Services**

35. RAD, including diagnosis codes, is used in the development and application of CMS's risk adjustment payment model. 42 C.F.R. § 422.310(a). MAOs, such as the defendant Health Plans, must collect and submit to CMS such risk adjustment data from their contracted healthcare providers in connection with covered services rendered to such MAOs' MA beneficiaries. 42 C.F.R. § 422.310(b)-(c). Such covered services are those services covered under original fee-for-service Medicare and "[o]ther additional or supplemental benefits that MA organization may provide." 42 C.F.R. § 422.310(c); *see also*, MMCM, Ch. 7 § 120.1, Table 14 showing partial list of non-covered ambulatory services; *see also*, 2007 RAD Resource Guide, p. 15, ["CMS has provided a list of ambulatory services that are "non-covered services" and, therefore, are unacceptable for risk adjustment."] Supplemental benefits are covered under the MAO's MA plan only if they are approved by CMS in accordance with such MAO's bid submission to ensure, among other things, that the benefits conform to Medicare's fee-for-service guidelines and the MAO has enough funds to cover the costs. 42 C.F.R. §§ 422.101(a), (b), 422.102(a)-(c), 422.254(a).

36. Because MAOs, such as the defendant Health Plans, cannot legally provide non-covered or excluded services to its MA enrollees, RAD is restricted to data obtained from the provision of lawfully provided items and services covered under that MA Plan's benefits (i.e., traditional FFS Medicare benefits and CMS-approved supplemental benefits, if any.)<sup>9</sup> 42 U.S.C. § 1320a-7a(a)(1)(E); 42 C.F.R. §§ 411.15(a)(1), (k)(1), 424.5(a), 422.310(c), (d), 422.254(a), (b), 402.3; MMCM, Ch. 7 § 120.1, 120.1.1. Medicare Program Integrity Manual, Ch. 4 § 4.2.1.

### **Anti-Kickback Statute - Overview**

37. Medicare's anti-fraud provision, commonly referred to as the Anti-Kickback Statute (AKS) is found at 42 U.S.C. § 1320a-7b(b), which makes it a felony to offer, pay,

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<sup>9</sup>Routinely submitting claims for services that are not medically and necessary constitute a fraud pursuant to 42 U.S.C. § 1320a-7a(a)(1)(E), *see also* 42 C.F.R. § 402.3. "Billing non-covered or non-chargeable services as covered items" constitutes Medicare fraud. Medicare Program Integrity Manual, Ch. 4 § 4.2.1.

1 solicit or receive anything of value to induce a referral to or the utilization of any item or  
2 service that is paid in whole or in part under a Federal health care program. *See*, 42 U.S.C.  
3 § 1320a-7b(b). Claims submitted to CMS tainted by violations of the AKS are deemed false  
4 claims under the False Claims Act, 31 U.S.C. §§ 3729, et seq. (FCA), and like other FCA  
5 violations, no specific intent to defraud is required to violate the AKS. *See*, 42 U.S.C. §  
6 1320a-7b(g)-(h).

7 38. The application of the AKS is very broad and is intended to reach all types of  
8 frauds to prevent Medicare and Medicaid fraud and was enacted to “protect the Medicare and  
9 Medicaid programs from increased costs and abusive practices resulting from provider  
10 decisions that are based on self-interest rather than cost, quality of care or necessity of  
11 services.” *United States v. Patel*, 778 F.3d 607, 612 (7th Cir. 2015), quoting Health Res. &  
12 Serv. Admin., Program Assistance Letter 1995–10, *Guidance on the Federal Anti-Kickback*  
13 *Law*, available at <http://bphc.hrsa.gov/policiesregulations/policies/pal199510.html>.

14 39. The subject in-home Health Assessments qualify as illegal remuneration under  
15 the AKS because one reason they were offered was to induce the MA enrollees to consent to  
16 ordering the in-home Health Assessment itself. The subject in-home Health Assessments also  
17 qualify as the prohibited referral, paid for under a Federal health care program because they  
18 were paid for by MA plans for services provided to MA enrollees in connection with gathering  
19 MA program RAD data. *See*, *United States v. Ruttenberg*, 625 F.2d 173, 177 (7th Cir. 1980)  
20 [“[N]othing in the statute requires that a kickback be made of funds to which the payor would  
21 not be entitled. Payment of a kickback to those in control of federal funds is all that is required,  
22 and such payment meets the *Zacher* definition of corrupt payment as one ‘in violation of the  
23 duty imposed by Congress on providers of services to use federal funds only for intended  
24 purposes and only in the approved manner.’”]

#### 25 **Health Assessment Frauds - Non-Covered Services**

26 40. Beginning during or about 2012 and continuing to the present, defendants  
27 Wellpoint, Health Net, Aetna and Molina each entered into separate agreements with MedXM  
28 for MedXM to perform in-home Health Assessments of such defendant Health Plans’ MA



1 enrollees, even though in-home services are not covered under such MA Plans. MedXM  
2 employed schedulers telephonically contacted MA enrollees to arrange for MedXM's  
3 contracted medical examiners to perform Health Assessments at the MA enrollees' residence.  
4 MedXM's coding department coded the medical diagnoses identified in the resulting Health  
5 Assessment reports with the corresponding ICD-10 diagnosis codes. MedXM then transmitted  
6 complete copies of the Health Assessment reports and related ICD-10 diagnosis codes to said  
7 defendants Wellpoint, Health Net ,Aetna and Molina who in turn submitted the RAD and  
8 encounter data submissions obtained from the Health Assessments to CMS as RAD for use  
9 in calculating MA capitation payment rates.

10 41. MedXM's schedulers offered MA enrollees a choice of Amazon or Target gift  
11 cards, valued between \$25 and \$50, as an inducement to those MA enrollees who were initially  
12 reluctant to schedule an in-home Health Assessment examination. MedXM offered such gift  
13 cards to MA enrollees on behalf of defendants Wellpoint, Health Net ,Aetna and Molina.  
14 Although CMS allows MAOs to provide modestly priced gift cards as part of a valid Reward  
15 and Incentive (R&I) Program pursuant to 42 C.F.R. § 422.134, the gift cards offered by  
16 MedXM were not part of a valid R&I Program because the gift cards were only offered to  
17 reluctant MA enrollees, and not offered to all MA members on an equal basis.<sup>10</sup> 42 C.F.R. §  
18 422.134(b)(2). Accordingly, MedXM's selective offer and/or provision of gift cards to MA  
19 enrollees constitutes violations of the Anti-Kickback Statute (AKS), 42 U.S.C. § 1320a-  
20 7b(b)(2)(B). *See*, 42 C.F.R. § 422.134(c)(1)(iv).

21 42. The in-home Health Assessments performed by MedXM, on behalf of  
22 defendants Wellpoint, Health Net ,Aetna and Molina are medically unnecessary and excluded  
23 routine physicals under traditional FFS Medicare's coverage pursuant to 42 C.F.R. §  
24 411.15(a)(1). While defendants Wellpoint, Health Net, Aetna and Molina could have each

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26 <sup>10</sup>Non-covered items or services that are provided as part of a valid reward and incentive (R&I)  
27 program must still be accounted for as a non-benefit expense in the annual bid. 42 C.F.R § 422.134;  
28 MMCM, Ch. 4 §100, ["An R&I Program is not a benefit. It must be included in the bid as a  
non-benefit expense but must not be entered in the Plan Benefit Package. Per CMS Office of the  
Actuary Bidding Guidance, "non-benefit expenses are all of the bid-level administrative and other  
non-medical costs incurred in the operation of the MA plan."]

1 elected to have CMS include routine physicals as an approved supplemental benefit, available  
 2 to all of their MA enrollees, none of them elected to do so. 42 C.F.R. §§ 422.254, 422.256(a)  
 3 and (b). Medicare only reimburses MAOs, such as defendants Wellpoint, Health Net, Aetna  
 4 and Molina, for services that are covered services under original FFS Medicare or provided  
 5 as an approved supplemental benefit under a MA plan. 42 C.F.R. §§ 424.5, 411.15(k)(1),  
 6 422.256; Medicare Managed Care Manual, Ch. 4 §§10.2, 10.3, 30.2. MAOs such as  
 7 defendants Wellpoint, Health Net, Aetna and Molina must disclose all of the benefits they are  
 8 going to provide, including any supplemental benefits not covered under original FFS  
 9 Medicare, by June of the prior year, in order to obtain CMS's approval to provide such  
 10 benefits as part of their plan's benefits. 42 C.F.R. §§ 422.254(a) and (b), 422.256(a) and (b).  
 11 Defendants Wellpoint, Health Net, Aetna and Molina each failed to include the in-home  
 12 assessments they had MedXM provide to selected MA enrollees, as an approved supplemental  
 13 benefit in their annual summary of benefits. Further, it is fraudulent to submit non-covered,  
 14 excluded or medically unnecessary services to CMS for reimbursement purposes. 42 U.S.C.  
 15 § 1395y(a)(1)(A); Medicare Program Integrity Manual, Ch 4. §4.2.1. Therefore, defendants  
 16 Wellpoint, Health Net, Aetna and Molina cannot lawfully submit RAD, for use in calculating  
 17 capitation rates, to CMS obtained from the Health Assessments performed by MedXM because  
 18 such assessments are non-covered and excluded services.<sup>11</sup>

### 19 **Health Assessment Frauds - Kickback Violations**

20 43. The AKS makes it illegal for MedXM and defendants Wellpoint, Health Net,  
 21 Aetna or Molina to knowingly and willfully offer or pay "any remuneration . . . in cash or in  
 22 kind to any person to induce such person . . . to . . . order, or arrange for . . . any . . . service  
 23 . . . for which payment may be made in whole or in part under a Federal health care program."  
 24 42 U.S.C. § 1320a-7b(b)(2)(B).

25 44. MedXM's offer and provision of free, medically unnecessary, non-covered and

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26  
 27 <sup>11</sup>CMS prescribes methods for submitting claims and encounter data form non-covered services  
 28 by using modifiers that inform CMS that such claims and encounters are not to be processed for  
 payment purposes. *See*, Medicare Claims Processing Manual, Ch. 1 §60 et seq. *See also* CMS, 2012  
 Regional Technical Assistance Encounter Data Participant Guide, § 2-3 explaining that only  
 accepted not denied claims can be submitted to the EDS for payment calculation purposes.

1 excluded medical services (i.e., the Health Assessments) to select MA enrollees of defendants  
2 Wellpoint, Health Net, Aetna and Molina for utilizing the Health Assessments conducted by  
3 MedXM's medical examiners violates 42 U.S.C. § 1320a-7b(b)(2)(B) because the Health  
4 Assessments were illegal remuneration intended to induce and/or did induce said defendants'  
5 MA enrollees to utilize MedXM's Health Assessments, which are paid for in whole or in part  
6 under such defendants' MA contracts with CMS.

7 45. Likewise, MedXM's offer and provision of \$25-\$50 gift cards to MA enrollees  
8 of defendants Wellpoint, Health Net, Aetna and Molina that were reluctant to schedule a  
9 Health Assessment conducted by MedXM's medical examiners violates 42 U.S.C. § 1320a-  
10 7b(b)(2)(B) because the gift cards were illegal remuneration intended to induce and/or did  
11 induce the MA enrollees of said defendants to utilize MedXM's Health Assessments, which  
12 were paid for, in whole or in part, under said defendants' MA contracts with CMS and are not  
13 part of a valid R&I program.

#### 14 **Overpayments**

15 46. By violating 42 U.S.C. § 1320a-7b(b)(2)(B) and submitting the resulting ICD-10  
16 diagnosis codes obtained from MedXM's in-home Health Assessments to CMS, 42 U.S.C. §  
17 1320a-7b(g) provides that said defendant Health Plans' submission of such ICD-10 diagnosis  
18 codes and any related express or implied certifications to CMS constitute "false and fraudulent  
19 claim[s] for payment or approval" for purposes of 31 U.S.C. §3729(a)(1)(A), and/or "false  
20 record[s] or statement[s] material to a false or fraudulent claim" for purposes of 31 U.S.C.  
21 §3729(a)(1)(B). Likewise, MedXM violated 42 U.S.C. § 1320a-7b(b)(2)(B) by offering and/or  
22 providing the improper remuneration to the MA enrollees of defendants Wellpoint, Health Net,  
23 Aetna and Molina and therein violated the FCA. 42 U.S.C. § 1320a-7b(g). Additionally,  
24 MedXM violated 31 U.S.C. § 3729(a)(1)(A) and (B) by submitting or causing to be submitted  
25 false claims for payments and by submitting or causing to be submitted false records and  
26 statements material to false and fraudulent claims. Accordingly, CMS overpaid defendants  
27 Wellpoint, Health Net, Aetna and Molina to the extent CMS paid inflated capitation payments  
28 to these defendants that were based upon ICD-10 diagnosis codes obtained from the MedXM

1 Health Assessments provided to any MA enrollees of defendants Wellpoint, Health Net, Aetna  
2 and Molina .

3 47. 42 C.F.R. § 422.326 makes it a violation of 31 U.S.C. § 3729(a)(1)(G) for  
4 MAOs to retain an overpayment for more than 60 days. Defendants Wellpoint, Health Net,  
5 Aetna and Molina each violated 42 C.F.R. § 422.326 by retaining inflated capitation payments  
6 from that resulted from the in-home assessments performed by MedXM. At all times relevant,  
7 defendants Wellpoint, Health Net, Aetna and Molina knew that MedXM utilized the subject  
8 illegal kickback scheme to induce its MA enrollees to partake in the Health Assessments  
9 offered by MedXM. At all times relevant, defendants Wellpoint, Health Net, Aetna and  
10 Molina obtained and improperly submitted the resulting diagnosis codes to CMS as valid RAD  
11 which caused CMS to pay inflated capitated overpayments to said defendant Health Plans.

12 48. At all times relevant, defendants Wellpoint, Health Net, Aetna and Molina knew  
13 MedXM provided their MA enrollees Health Assessments that were excluded routine  
14 physicals, were not reasonable and necessary for failing to comply with Medicare's coverage  
15 criteria for providing in-home medical services and were not covered as a supplemental  
16 benefit. At all times relevant, defendants Wellpoint, Health Net, Aetna and Molina obtained  
17 and improperly submitted the resulting diagnosis codes to CMS as valid RAD for use in  
18 calculating their capitation rates, which caused CMS to pay inflated capitated overpayments  
19 to defendants Wellpoint, Health Net, Aetna and Molina.

20 **Frauds From Providing Diabetic Retinopathy Eye Exams**

21 49. Beginning in 2015 and continuing to the present, defendants United Healthcare  
22 and Molina each contracted with MedXM to provide diabetic retinopathy eye exams to their  
23 MA enrollees. The purpose of these diabetic retinopathy eye exams was to obtain ICD-10  
24 diagnosis codes to submit to CMS as RAD. MedXM employed schedulers who contacted MA  
25 enrollees, on behalf of defendants United Healthcare and Molina, to arrange for MedXM  
26 contracted optometrists to perform diabetic retinopathy eye exams. The examinations were  
27 performed at temporary locations set up within neighborhood Walmart stores throughout the  
28 United States. MedXM's schedulers offered a choice of Amazon or Target gift cards valued

1 between \$25 and \$50 as an inducement to those MA enrollees who were initially unwilling or  
2 reluctant to schedule a diabetic retinopathy eye exam.

3 50. MedXM had its data processing department staff, instead of its coding  
4 department which was staffed with certified medical coders, code the ICD-10 diagnosis codes  
5 identified in the diabetic retinopathy eye exam reports. MedXM did not provide any training  
6 to the data processing staff regarding how to properly code the diabetic retinopathy eye exams.  
7 Instead, MedXM provided a list of ICD-10 diagnosis codes that represented various positive  
8 results to the diabetic retinopathy eye exams and instructed the data processing staff to select  
9 the ICD-10 diagnosis codes that best matched the optometrist notes and findings for a  
10 particular eye exam. The coding performed by MedXM's data processing department was  
11 routinely false and fraudulent. MedXM made no effort to review, audit or correct the coding  
12 of the diabetic retinopathy eye exams that were coded by MedXM's data processing  
13 department.

14 51. Although the diabetic retinopathy eye exam is used to detect early damage to the  
15 eyes caused by diabetes, it is not an approved general diabetic screening exam. See, 42 C.F.R.  
16 § 410.18. The American Diabetes Association recommends that MA enrollees who have been  
17 diagnosed with Type 1 diabetes have this exam within the five years of the initial diabetes  
18 diagnosis. MA enrollees with Type 2 diabetes should have the first diabetic retinopathy eye  
19 exam immediately after the initial Type 2 diagnosis. If the results are negative, follow up  
20 exams for both types of diabetes are once every two years. (Diabetic Retinopathy: A Position  
21 Statement by the American Diabetes Association, Diabetes Care 2017 Mar; 40(3): 412-418.  
22 <https://doi.org/10.2337/dc16-2641>).

23 52. Like all other diagnostic tests, Medicare requires that the enrollee's treating  
24 physician orders the diabetic retinopathy examination. 42 C.F.R. § 410.32(a). MedXM and  
25 defendants Molina and United Healthcare were aware that Medicare requires the MA  
26 enrollee's treating physician must order the such diagnostic test, but instead of complying with  
27 this requirement allowed MedXM to fraudulently have its contracted physicians to order the  
28 diabetic retinopathy eye exams. Ali Zahedi, M.D., the father of MedXM's CEO, Sy Zahedi

1 was one of the physicians who routinely signed fraudulent orders for the diabetic retinopathy  
2 eye exams despite the fact that Dr. Zahedi had no contact with any of the MA enrollees.  
3 Relators are informed and believe and thereupon allege that, in addition to Dr. Zahedi,  
4 MedXM paid for four or five other doctors to fraudulently order diabetic retinopathy eye  
5 exams. It was not uncommon for Dr. Zahedi to execute these fraudulent orders for MA  
6 enrollees who resided outside of California, in violation of his California Medical License, or  
7 for patients who had not been previously diagnosed with diabetes in violation of the  
8 requirements for diabetic screening exams. 42 C.F.R. § 410.18(b).

9 53. MedXM's failure to obtain the MA enrollees' treating physicians' order for  
10 diabetic retinopathy eye exams results in such tests not being medically reasonable or  
11 necessary, and therefore excluded from Medicare's coverage. 42 C.F.R. §§ 410.32(a),  
12 411.15(k)(1). The submission of the resulting ICD-10 diagnosis codes to CMS as valid RAD  
13 by Molina and United Healthcare of these medically unnecessary and excluded test results are  
14 false and fraudulent claims, and false records and/or false statements material to false claims  
15 in violation of 31 U.S.C. § 3729(a)(1)(A) and (B).

16 54. MedXM's offer and provision of free, medically unnecessary, and excluded  
17 diabetic retinopathy eye exams to select MA enrollees of United Healthcare and Molina for  
18 utilizing MedXM's diabetic retinopathy eye exams violates 42 U.S.C. § 1320a-7b(b)(2)(B)  
19 because the diabetic retinopathy eye exams were illegal kickback remuneration that were  
20 intended to induce and/or did induce United Healthcare's and Molina's MA enrollees to utilize  
21 MedXM's diabetic retinopathy eye exams which were paid for in whole or in part under the  
22 United Healthcare's and Molina's Medicare Advantage contracts with CMS.

23 55. Likewise, MedXM's offer and provision of \$25-\$50 gift cards to United  
24 Healthcare's and Molina's MA enrollees who were reluctant to schedule diabetic retinopathy  
25 eye exams with MedXM's medical examiners violates 42 U.S.C. § 1320a-7b(b)(2)(B) because  
26 the gift cards are illegal kickback remuneration that were intended to induce and/or did induce  
27 the MA enrollees of defendants United Healthcare and Molina to obtain diabetic retinopathy  
28 eye exams from MedXM, which were paid for in whole or in part using funds paid under said

1 defendants' MA contracts with CMS and are not part of a valid R&I program, for the reasons  
2 previously set forth in paragraph 41.

3 56. By violating 42 U.S.C. § 1320a-7b(b)(2)(B) and submitting to CMS the resulting  
4 ICD-10 diagnosis codes obtained from MedXM's diabetic retinopathy eye exams, 42 U.S.C.  
5 § 1320a-7b(g) provides that United Healthcare's and Molina's submission of such ICD-10  
6 diagnosis codes to CMS and any related express or implied certifications made to CMS  
7 constitute "false and fraudulent claim[s] for payment or approval" for purposes of 31 U.S.C.  
8 §3729(a)(1)(A), and/or "false record[s] or statement[s] material to a false or fraudulent claim"  
9 for purposes of 31 U.S.C. § 3729(a)(1)(B). Accordingly, CMS overpaid United Healthcare  
10 and Molina to the extent CMS paid inflated capitation payments that were based upon ICD-10  
11 diagnosis codes obtained from the diabetic retinopathy exams provided to their MA enrollees  
12 by MedXM. Similarly, MedXM violated 42 U.S.C. § 1320a-7b(b)(2)(B) and the FCA by  
13 offering and providing Molina's and United Healthcare's MA enrollees the gift cards and the  
14 eye exams to induce MA enrollees to participate in their fraudulent scheme. MedXM further  
15 violated the FCA by causing the submission of the invalid RAD from such exams to be  
16 submitted to CMS and for making false statements material to the submission of payment data.

17 57. Because the diabetic retinopathy eye exams provided by MedXM on behalf of  
18 United Healthcare and Molina were excluded and/or non-covered Medicare services that were  
19 improper for such defendants to provide, any ICD-10 diagnosis codes obtained therefrom are  
20 invalid to submit to CMS as RAD for payment purposes, (i.e., risk adjustment data used to  
21 increase said defendant Health Plan's capitation payments) and constitute a fraud upon the  
22 Government. 42 U.S.C. § 1320a-7a(a)(1)(E); 42 C.F.R. §§ 411.15(a)(1) and (k)(1), 424.5(a),  
23 402.3, 422.310(c)-(d); MMCM, Ch. 7 §§ 120.1, 120.1.1; footnotes 6-9

#### 24 **Knowledge**

25 58. Defendants Wellpoint, Health Net, Aetna and Molina had actual knowledge or  
26 should have known that Health Assessments and gift cards offered and provided to their MA  
27 enrollees by MedXM constituted illegal remuneration in violation of 42 U.S.C. §1320a-7b(b).  
28 Each of the said defendant Health Plans knew that (a) the Health Assessments were not a

1 covered benefit under original Medicare and therefor deemed not medically reasonable or  
2 necessary, (42 C.F.R. § 411.15(a)(1)), (b) the routine physicals were not covered as a  
3 supplemental benefit under their MA plan benefits and therefore excluded from Medicare's  
4 coverage (42 C.F.R. § 411.15(k)(1)), (c) only specific MA enrollees were selected to receive  
5 the Health Assessments, (42 C.F.R. § 1001.952(l)(i)), and (d) the medical necessity for in-  
6 home physician services (i.e., Medicare's coverage criteria) was not established or documented  
7 for their assessed MA enrollees, (Medicare Claims Processing Manual, Ch. 12 § 30.6.14.1).  
8 As a result of the foregoing, each of the said defendant Health Plans knew of the facts that the  
9 Health Assessments were in fact non-covered, medically unnecessary and excluded services  
10 which could not be legally used as a source of RAD to submit to CMS, (MMCM, Ch. 7 §§  
11 120.1, 120.1.1, footnotes 6-9). Further, said defendant Health Plans knew that MedXM, their  
12 first tier contractor, was offering and providing gift cards to their MA enrollees, as an  
13 inducement to consent to the Health Assessment but only to those MA enrollees that were  
14 reluctant to schedule Health Assessments. 42 C.F.R. § 422.504(i). As a result of having  
15 knowledge of the forgoing facts, said defendant Health Plans each knew of the true facts  
16 regarding the frauds and violations of the AKS and FCA regarding the Health Assessments  
17 provided by MedXM, as set forth in this Complaint.

18         59. Similarly, MedXM knew that the Health Assessments and gift cards it offered  
19 and provided to the defendant Health Plans' MA enrollees were illegal remuneration in  
20 violation of 42 U.S.C. § 1320a-7b(b). MedXM knew that (a) its contracted providers who  
21 performed the Health Assessments of said defendant Health Plans' MA enrollees did not  
22 establish or document the medical necessity required for in-home physician visits, (b) the  
23 Health Assessments were offered only to select MA enrollees of the defendant Health Plans,  
24 and (c) MedXM offered gift cards, as an inducement to obtain consent to the Health  
25 Assessments, only to those MA enrollees of the defendant Health Plans that were reluctant to  
26 schedule such Health Assessments. Additionally, MedXM knew that (a) the Health  
27 Assessments were not a covered benefit under original Medicare, (b) none of the defendant  
28 Health Plans covered routine physicals or the Health Assessment as an approved supplemental



1 benefit, and (c) the defendant Health Plans were improperly submitting RAD obtained from  
2 the Health Assessments to CMS to increase their capitation payments. As a result of having  
3 knowledge of the forgoing facts, MedXM knew the true facts regarding the frauds and  
4 violations of the AKS and FCA regarding the Health Assessments provided by MedXM, and  
5 submission to CMS of the resulting RAD, as set forth in this Complaint.

6 60. Defendants United Healthcare, Molina and MedXM each that the diabetic  
7 retinopathy eye exams and gift cards offered and provided to their MA enrollees by MedXM  
8 constituted illegal remuneration in violation of 42 U.S.C. § 1320a-7b(b). United Healthcare  
9 and Molina are responsible for making sure that their first tier contractors, such as MedXM,  
10 comply with their contractual requirements with CMS and all Medicare regulations. 42 C.F.R.  
11 § 422.504(i). United Healthcare's and Molina's contracts with MedXM to perform diabetic  
12 retinopathy exams were designed to have MedXM solicit, arrange and provide diabetic  
13 retinopathy eye exams to United Healthcare's and Molina's MA enrollees without involving  
14 the MA enrollees' treating physician. This plan was in blatant violation of Medicare's  
15 requirement that such diagnostic tests be ordered by the MA enrollee's treating physician. 42  
16 C.F.R. § 410.32(a). As a result, such tests are not medically necessary nor reasonable, and  
17 submitting the RAD from such tests to CMS as valid RAD is a fraud. As a result of having  
18 knowledge of the foregoing facts, United Healthcare, Molina and MedXM knew that they  
19 were violating the AKS and FCA with regards to the diabetic retinopathy eye exams provided  
20 by MedXM and submission to CMS of the resulting RAD, as set forth in this Complaint.

21 **Express and Implied False Certifications**

22 61. At all times relevant, 42 C.F.R. § 422.504(l)(2) required the CEO of defendants  
23 Wellpoint, Health Net, Aetna, Molina and United Healthcare, or someone acting on the CEO's  
24 behalf, periodically and at least annually certify to CMS that all of the RAD that such  
25 defendants submitted to CMS, during the course of a calender year, was accurate, truthful and  
26  
27  
28

1 complete to his/her best knowledge, information and belief.<sup>12</sup> Compliance with this  
2 certification requirement is expressly stated as a condition of receiving the defendant Health  
3 Plans' monthly capitation payments. Relators are informed and believe and thereupon allege  
4 that each of the aforementioned defendant health plans submitted their 42 C.F.R. §  
5 422.504(l)(2) certifications to CMS for each of the years in question.

6 62. The attestations made by the each of the aforementioned defendant health plans  
7 regarding the accuracy, truthfulness and completeness of any and all RAD submitted to CMS  
8 that such defendants obtained from MedXM was knowingly false. 42 C.F.R. §§ 422.504(l)(2),  
9 (i)(4)(iii)-(iv). Each of the aforementioned health plan defendants knew that such RAD was  
10 obtained from excluded, non-covered and medically unnecessary sources and therefore invalid  
11 to submit to CMS. Further, all of the RAD which such defendants obtained from MedXM was  
12 the also the result of illegal remuneration in violation of the AKS, as previously described, and  
13 therefore a violation of the 31 U.S.C. §3729(a)(1)(A) and (B).

14 63. The certifications pursuant to 42 C.F.R. § 422.504(l)(2), submitted to CMS by  
15 each of the defendants Wellpoint, Health Net, Aetna, Molina, and United Healthcare  
16 constitute a false and fraudulent claim for payment in violation of 31 U.S.C. § 3729(a)(1)(A)  
17 and (B) because said aforementioned defendants knew that the RAD obtained from MedXM  
18 was invalid for the reasons described in the preceding paragraph. The express certifications  
19 were material because they were a condition of CMS paying such defendants their capitation  
20 payments and because CMS relied on the veracity of these attestations. CMS had no way of  
21 easily knowing that aforementioned health plan defendants had submitted invalid RAD,  
22 obtained from improper in-home assessments. Had CMS been aware of these facts it would  
23 not have made the capitation payments to such defendants. CMS Announcement of Calendar  
24 Year (CY) 2016 Medicare Advantage Capitation Rates and Medicare Advantage and Part D

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25  
26 <sup>12</sup>See 2012 Regional Technical Assistance Encounter Data Participant Guide, §2.5.4  
27 which states, "MAOs and other entities are responsible for the accuracy of all encounter data  
28 (i.e. a medical record). MAOs and other entities must also attest that the data submitted is based on  
best knowledge, information, and belief and be accurate and truthful."

1 Payment Policies and Final Call Letter, (April 16, 2015) p. 145. By submitting the RAD to  
2 CMS that defendants Wellpoint, Health Net, Aetna, Molina and United Healthcare obtained  
3 from MedXM, such defendants were also impliedly certifying that such RAD was accurate  
4 complete and truthful in accordance with 42 C.F.R. § 422.504(l)(2). The knowing submission  
5 of invalid RAD and RAD that was obtained in violation of the AKS bars defendants  
6 Wellpoint, Health Net Aetna, Molina and United Healthcare from making a valid attestation  
7 pursuant to 42 C.F.R. § 422.504(l)(2). 79 Fed.Reg. No. 100, 29844, 29923 (May 23, 2014).

8 64. 42 C.F.R. § 422.504(l)(3) requires MedXM to periodically certify the accuracy,  
9 completeness, and truthfulness of the RAD submitted to its MAO clients, including the  
10 defendant Health Plans. Relators are informed and believe and thereupon allege that MedXM  
11 made at least one such express certification to each of the health plan defendants. Such  
12 express certifications were false because MedXM knew that such RAD was obtained from  
13 medically unnecessary and excluded sources as previously described. In addition, MedXM  
14 knew that it had offered and provided illegal remuneration via free, non-covered services as  
15 well as gift cards as inducements to MA enrollees thereby violating the AKS and the FCA.  
16 By submitting the invalid RAD to these defendants, knowing that it would be submitted to  
17 CMS, MedXM impliedly certified that its submitted RAD was accurate complete and truthful  
18 under 42 C.F.R. § 422.504(l)(3).

19 65. MedXM's express and/or implied certifications were false. MedXM engaged  
20 in noncompliant and fraudulent practices including, but not limited to, (a) knowingly  
21 performing non-covered and excluded Health Assessments, (b) performing excluded and non-  
22 covered diabetic retinopathy exams, (c) violating the AKS by offering free non-covered and  
23 excluded services to induce MA enrollees to utilize MedXM's services, (c) violating the AKS  
24 by offering gift cards to induce MA enrollees to utilize MedXM's services, and (d) improperly  
25 causing to be submitted to CMS diagnosis codes obtained from such examinations and  
26 misconduct. MedXM's noncompliant and/or fraudulent conduct prevented MedXM from  
27 making valid attestations pursuant to 42 C.F.R. § 422.504(l)(3).

28 66. The certifications pursuant to 42 C.F.R § 422.504(l)(2) provided by defendants

1 Wellpoint, Health Net Aetna, Molina and United Healthcare are material under the FCA  
2 because such attestations are a key component of the MA program's integrity. *See*, 63 Fed.Reg.  
3 34968, 35017 (June 28, 1998), and footnote 2 hereinabove. During and between 2007 through  
4 payment year 2014, 100% of the data submitted by MAOs that was used in calculating  
5 enrollee's risk scores was in an abbreviated format comprised mostly of ICD-10 diagnosis  
6 codes. 42 C.F.R. § 422.310(d). This data was submitted to CMS via the risk adjustment  
7 processing system (RAPS) computer portal. *See*, CMS, 2007 Risk Adjustment Data Training  
8 For Medicare Advantage Organizations, Participant Guide, p. 10.<sup>13</sup> The RAPS system is  
9 susceptible to fraud because the abbreviated data set cannot be easily verified without  
10 performing detailed on-site medical chart data validation audits. In addition, the RAPS  
11 submission does not provide enough information to help calibrate the HCC risk model nor  
12 improve its accuracy. *See*, 2012 Regional Technical Assistance Encounter Data Participant  
13 Guide, §§ 2-1, 2-3, 3, 3.1 available at: [https://csscooperations.com/internet/cssc3.nsf/DocsCat/  
14 CSSC~CSSC%20Operations~Medicare%20Encounter%20Data~Training%20Information  
15 ~8XTMCV2008?open&navmenu=Medicare^Encounter^Data](https://csscooperations.com/internet/cssc3.nsf/DocsCat/CSSC~CSSC%20Operations~Medicare%20Encounter%20Data~Training%20Information~8XTMCV2008?open&navmenu=Medicare^Encounter^Data)|||. As a result, CMS is phasing  
16 out the abbreviated RAPS risk adjustment data submission and replacing it with a detailed  
17 encounter data submission (EDS) that is very similar to what is currently used in traditional  
18 FFS Medicare. Announcement of Calendar Year (CY) 2017 Medicare Advantage Capitation  
19 Rates and Medicare Advantage and Part D Payment Policies and Final Call Letter, (April 4,  
20 2016) pp. 60-61, available at: [https://www.cms.gov/Medicare/Health-Plans/MedicareAdvtg  
21 SpecRateStats/Downloads/Announcement2017.pdf](https://www.cms.gov/Medicare/Health-Plans/MedicareAdvtgSpecRateStats/Downloads/Announcement2017.pdf). The change from RAPS to EDS will be  
22 completely phased in for risk adjustment in the MA program by 2020. *Id.* p. 60. During the  
23 transition phase (2016-2020) and at all times prior, the MA Program's integrity is based  
24 predominately on truthful § 422.504(l)(2) data certifications from the MAOs' Senior Corporate  
25 Officers, and the MAOs implementation of an effective compliance program designed to  
26 identify and correct Medicare fraud, waste and abuse as a basis for such attestations. 42

27 \_\_\_\_\_  
28 <sup>13</sup>Available at:  
[https://www.csscooperations.com/internet/Cssc.nsf/files/ra-resourceguide\\_120607.pdf/\\$File/  
/ra-resourceguide\\_120607.pdf](https://www.csscooperations.com/internet/Cssc.nsf/files/ra-resourceguide_120607.pdf/$File/ra-resourceguide_120607.pdf)

1 C.F.R. § 422.503(b)(4)(iv); 79 Fed. Reg. 29844, 29923 (May 23, 2014). Had CMS known that  
2 the defendant Health Plans' certifications were false, CMS would have taken drastic measures,  
3 including, but not limited to, suspending the defendant Health Plans' capitation payments.

#### 4 **Whistle Blower Retaliation**

5 67. Realtor Kaitlyn Truman (Truman) was employed with MedXM between May  
6 2015 to June 23, 2016, as a data processing (DP) department assistant supervisor. While  
7 working at MedXM Truman was also finishing her Bachelors Degree in Health Care  
8 Administration from California State University, Long Beach (degree awarded May 2016).  
9 Truman's talents and leadership skills were quickly recognized by her supervisors. After just  
10 three months Truman was given a \$3.00 per hour raised from \$14 per hour to \$17 per hour.

11 68. The main function of the DP department was to notify and transmit copies of  
12 completed Health Assessments and diabetic retinopathy eye (DRE) exam reports and bone  
13 density exams, also known as DEXA Scans,<sup>14</sup> to the MA enrollee's PCP or the PCP's staff.  
14 Truman assisted supervising a staff of twenty-five data processors, sixteen of whom worked  
15 on transmitting Health Assessments and DEXA Scans to PCP offices, and nine of whom  
16 worked on transmitting DREs to PCP offices. Each DP staff member was expected to make  
17 between 80-100 outbound contacts per day. DP staff that continuously fell below this mark  
18 were counseled, retrained and/or terminated.

19 69. Truman assisted in organizing the distribution of work flow, training new DP  
20 staff members and retraining DP staff that were struggling. In addition, Truman designed  
21 work flow tracking tools to help manage the backlog of reports awaiting transmission to PCPs.  
22 Many of the Health Assessments were six months old by the time the DP department was  
23 given them for transmission to PCP offices.

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25 <sup>14</sup>All of the defendant Health Plans, except Aetna, contracted with MedXM to provide in-home  
26 DEXA Scans to female MA enrollees who were documented to be at risk for osteoporosis. The data  
27 obtained was submitted to CMS for use in a Five Star Rating program that spans approximately 35  
28 different factors. ICD-10 diagnosis codes were not obtained by MedXM. Additionally, the DEXA  
Scans performed by MedXM were illegally conducted by unlicensed and unsupervised technicians and  
such DEXA Scans failed to comply with CMS coverage requirements that such test be ordered by the  
enrollees treating, physician, were supervised by a physician and include the interpretation. 42 C.F.R.  
§§410.31(a), (b), 422.32(a)-(c).

1           70. During her first two weeks on the job, Truman received numerous complaints  
2 from enrollees' PCPs that had previously received services from MedXM. The PCPs informed  
3 Truman that the Health Assessments reports that MedXM provided were fabrications because  
4 their enrollees' claimed that they never received an in-home Health Assessment examination.  
5 PCPs also complained that the medical diagnosis in the Health Assessments were exaggerated  
6 or falsified because such enrollees did not have the medical conditions reported by MedXM's  
7 medical examiners. Truman learned that similar complaints were heard throughout the DP  
8 department on a regular basis.

9           71. Truman discussed these complaints with her supervisor, Rosa Lemus (Lemus),  
10 and asked Lemus to investigate the allegations made by the PCPs. Lemus refused to  
11 investigate the complaints, explaining to Truman that such complaints are normal and are due  
12 to the MA enrollees' poor memories.

13           72. In October of 2015, Truman began attending regular meetings regarding  
14 MedXM's contract to perform diabetic retinopathy eye exams on behalf of defendants United  
15 Healthcare and Molina. Truman was informed her supervisor, Lemus, that the DP staff was  
16 going to code the diabetic retinopathy reports that had been uploaded into MedXM's electronic  
17 medical health record computer system and insert ICD-10 diagnosis codes and CPT (Common  
18 Procedure Terminology) codes into the reports. Truman protested this activity because neither  
19 she nor anyone else in the DP department had any coding experience. MedXM refused  
20 Truman's request to provide the DP staff training on correct coding principals. Instead of  
21 training, Truman was handed a list of ICD-10 diagnosis codes that indicated some type of  
22 positive result from the diabetic retinopathy eye exam and was instructed to pick the code that  
23 seemed to be the closest match to the optometrist's notes in the medical record and to train the  
24 DP staff accordingly.

25           73. In attempting to train other DP staff on coding, the diabetic retinopathy eye  
26 exams, it became obvious that many staff members were using ICD-10 codes that were  
27 incorrect. Truman routinely brought up the illegality of the DP staff performing the coding  
28 functions and the liability for routinely coding the tests incorrectly to her supervisor, Lemus.

1           74. By November 2015, Truman was informed that she was being given a  
2 “promotion” and was to put in charge of special projects. Truman was not given a new job  
3 description outlining her responsibilities nor a new title or pay raise.

4           75. Truman quickly realized that the change in job assignments was a form of  
5 punishment for insisting that Lemus initiate an internal investigation into MedXM’s fraudulent  
6 practices. Truman’s work area was moved to an empty area of the office where there were no  
7 MedXM staff near by, she was no longer responsible for assisting in supervising any DP staff,  
8 distributing DP work flow, tracking DP backlogs, contacting PCP offices nor helping with the  
9 DP department work load in any material way. Further, Truman was no longer invited to  
10 various meetings that she had previously attended on a regular basis with Lemus. Prior to her  
11 change in status, (i.e., the so called “promotion”), Truman was told by Lemus that she was  
12 going to be trained on a number of MedXM’s processes so she could advance in the  
13 organization but this never materialized and was not discussed with her again.

14           76. After two months of no work assignments, Truman met with MedXM’s HR  
15 Director, Diane Bailey, to get advice on resolving the retaliation against Truman. Bailey  
16 informed Truman that she had to take the issue up with Lemus, her immediate supervisor.  
17 Afterwards, Lemus verbally reprimanded Truman for going to HR but then assigned Truman  
18 DRE exams to code and requested that Truman produce and implement a DRE tracking report.  
19 Truman was able to complete these work assignments in less than one hour the first day and  
20 in approximately twenty minutes a day thereafter.

21           77. During January 2016 until March 2016, Truman was made temporary DP  
22 supervisor. As temporary DP supervisor, Truman renewed her complaints to Lemus  
23 concerning the illegality of the DP staff coding the DRE exams and the potential frauds caused  
24 by their coding inaccuracies. After failing to obtain a satisfactory response from Lemus,  
25 Truman met with MedXM’s coding department’s manager, Susan Peterson (Peterson).  
26 Truman was hoping that Peterson would clarify whether or not there are restrictions that would  
27 prohibit the DP department from coding the DREs. Additionally, Truman wanted Peterson  
28 to provide training and oversight of the DP department’s coding to improve coding accuracy.

1 Peterson refused to address the issues and declined Truman's request to provide any training,  
2 oversight, review or auditing of the DP staff's coding of DRE exams.

3 78. During March 2016, Truman was asked by Lemus to train Nicola Foehy (Foehy)  
4 to take over Truman's previous position as DP supervisor). After the training was completed,  
5 Mohsen Zahedi, MedXM's CFO ("CFO Zahedi") noticed that Foehy took frequent and  
6 extended cigarette breaks. Out of frustration, he turned to Truman asking, "Did you train her  
7 to take so many smoking breaks?" Truman explained that she did not train Foehy to take  
8 excessive breaks but felt it was no longer her place to reprimand Foehy because Lemus, not  
9 Truman, was Foehy's supervisor. CFO Zahedi instructed Truman to immediately inform  
10 Lemus about the issue which she timely did.

11 79. The next day, Truman was ordered to see Peggy Zahedi, MedXM's VP  
12 Operations and CFO Zahedi's wife. Mrs. Zahedi reprimanded Truman for speaking to Lemus  
13 regarding Foehy's smoking which Mrs. Zahedi mischaracterized as gossiping about Foehy to  
14 other employees. Truman explained that she was instructed to address the issue by CFO  
15 Zahedi. Mrs. Zahedi then lost her temper and began yelling at Truman, ordering her to "never  
16 speak to Mohsen again, you have no reason to speak to Mohsen."

17 80. On June 17, 2016, Truman's immediate supervisor, Lemus, conducted Truman's  
18 annual employee review. Lemus informed Truman that she was doing an excellent job and  
19 provided no criticism or admonishments of any kind. At the end of the review, Lemus  
20 informed Truman that she was receiving a pay raise of \$1.00 per hour back dated to May 17,  
21 2016, the one year anniversary of her start date.

22 81. On June 23, 2016, MedXM's Director of Human Resources and Compliance  
23 Officer, Diane Bailey, met with Truman and terminated her employment. Bailey informed  
24 Truman that the reason she was being terminated was because during the past couple of days  
25 she spent an excessive amount of company time using Chatbox. Chatbox is a text and  
26 messaging application that MedXM had activated to allow employees to socialize and engage  
27 in personal communications with co-workers without going through MedXM's company e-  
28 mail server. Truman was surprised by the termination and Bailey's comments. Truman had



1 not received any negative comments or reviews regarding any of her work assignments, had  
2 been given an excellent review and pay raise just one week earlier and had never been  
3 informed that there were concerns or restrictions regarding the quantity of Chatbox  
4 communications allowed nor any issues regarding Truman's Chatbox use.

5 82. Truman had never given her consent MedXM to monitor or access her Chatbox  
6 account. MedXM failed to publish a written policy set forth in the employee handbook or  
7 otherwise to obtain Truman's consent for accessing her personal Chatbox communications or  
8 other electronic communications at work. As a result, MedXM violated Truman's inalienable  
9 right to privacy guaranteed under the California Constitution, Article I, Section 1 by accessing  
10 her personal Chatbox communications without authorization and consent. Truman had a  
11 reasonable expectation to privacy, despite the fact the communication took place at the  
12 workplace, because Chatbox was set up for non-company personal communications and  
13 Truman had not given MedXM her authorization or consent to monitor or access such  
14 communications. *See, TBG Ins. Servs. Corp., v. Superior Court*, 96 Cal. App. 4<sup>th</sup> 443, 552,  
15 117 Cal. Rptr. 2d 155, 163 (2002), ["TBG's advance notice to Zieminski (the company's policy  
16 statement) gave Zieminski the opportunity to consent to or reject the very thing that he now  
17 complains about, and that notice, combined with his written consent to the policy, defeats his  
18 claim that he had a reasonable expectation of privacy."]

19 83. Likewise, MedXM's intentional, un-authorized and un-consented access of  
20 Truman's Chatbox communications violated the Federal Stored Communications Act  
21 ("FSCA") which provides a cause of action against any person or entity which "intentionally  
22 accesses without authorization a facility through which an electronic communication service  
23 is provided; or intentionally exceeds an authorization to access that facility and thereby  
24 obtains, alters, or prevents authorized access to a wire or electronic communication while it  
25 is in electronic storage." 18 U.S.C. § 2701(a).

26 84. Truman believes that the content of her last Chatbox message was one of the  
27 reasons she had been terminated. Truman's last Chatbox message was to a co-worker  
28 regarding MedXM illegally performing DEXA Scans with unlicensed staff. Truman was

1 terminated and her Chatbox account deactivated before she could receive a response.

2 85. During and between September 2015 and June 2016, Truman had numerous  
3 conversations with her immediate supervisor, Lemus, and MedXM Supervisors/Managers,  
4 including Robert Zahedi, Susanna Peterson, and Diane Bailey complaining that:

- 5 i. The DEXA Scans were being performed by MedXM employees that are  
6 not validly licensed making the DEXA Scans false and fraudulent;
- 7 ii. MedXM improperly used DP staff to code the DRE reports resulting in  
8 inaccurate and fraudulent diagnosis codes being sent to CMS;
- 9 iii. MedXM refuses to properly train the DP staff to code correctly and  
10 refuses to audit and oversee the coding to make sure such coding was  
11 correct;
- 12 iv. The Health Assessments and other reports that DP transmits are not done  
13 timely and are regularly rejected by the enrollees' PCPs due to their  
14 lateness;
- 15 v. MA enrollees and/or PCPs that receive MedXM's Health Assessments  
16 routinely claim that such reports are fabrications in that the examinations  
17 had never been performed; and
- 18 vi. PCPs routinely complain that the Health Assessments' medical diagnoses  
19 are incorrect and fraudulent because the enrollees never had the medical  
20 conditions that are documented by MedXM's medical examiners.

21 86. As a result of Truman complaining of such misconduct, MedXM retaliated  
22 against Truman in violation of 31 U.S.C. § 3730(h)(1) by discriminating against Relator in the  
23 terms and conditions of her employment and/or subjecting her to a hostile work environment  
24 that included, but was not limited to:

- 25 i. Refusing to investigate, correct or take appropriate action to correct the  
26 fraudulent misconduct Truman complained of;
- 27 ii. Taking away her responsibilities to supervise DP staff;
- 28 iii. Taking away all job duties for a period of two months;

- 1           iv.     Physically relocating Truman to an isolated part of the bullpen work area
- 2                 where she could not have contact with other MedXM staff;
- 3           v.     Not allowing her to participate in meetings that she had previously
- 4                 regularly attended;
- 5           vi.    On or about March 16, 2016 being yelled at and berated by the Vice
- 6                 President of Operations and ordered not to speak with MedXM's CFO
- 7                 (the V.P.'s husband);
- 8           vii.   Having her Chatbox comminations read without her knowledge or
- 9                 consent;
- 10          viii.   Hiring Truman's replacement as assistant DP supervisor and requiring
- 11                 Truman to train her before terminating Truman; and
- 12          ix.    Terminating Relator's employment during June 2016.

13           87.    As a result of such retaliation and discrimination, Truman has suffered, and will  
14 continue to suffer, emotional distress, worry, anxiety and humiliation in an amount according  
15 to proof at trial in excess of \$75,000 and lost earnings in the amount according to proof at trial.

16           88.    In retaliating against Truman, MedXM acted with fraud, oppression and malice,  
17 warranting an award of punitive damages against MedXM in an amount to be determined at  
18 trial.

19           89.    Villamil worked in MedXM's DP department from October 2015 to the end of  
20 May 2016. His main job responsibility was to contact PCP offices to inform them that  
21 MedXM had performed DEXA Scans on MA enrollees assigned to them and to arrange for  
22 copies of the DEXA Scan reports to be sent to the PCP offices. As a result of his interactions  
23 with PCPs and their office staff and enrollees, Villamil became aware of the following  
24 fraudulent acts by MedXM:

- 25           i.     The DEXA Scans that MedXM performed had no clinical value because
- 26                 the results of the DEXA Scans did not include the required physician
- 27                 interpretation and as a result were frequently rejected by the PCPs;
- 28           ii.    The DEXA Scans MedXM performed had no clinical value because the

1 DEXA Scan results were not timely provided to the PCPs until six  
2 months or longer after the exam was performed and as a result were  
3 frequently rejected by the PCPs;

4 iii. Some of the Health Assessments MedXM claimed to have performed  
5 were fabricated because enrollees regularly complained that no such  
6 examinations had been performed; and

7 iv. The Health Assessments MedXM performed contained false or  
8 fraudulent medical diagnoses because the PCPs claimed that the  
9 enrollees never had the medical conditions documented by MedXM's  
10 medical examiner. As a result these PCPs frequently rejected the Health  
11 Assessment reports, and many also requested that MedXM refrain from  
12 sending them any such reports in future.

13 90. Villamil also learned that his co-workers in the DP department received similar  
14 complaints from PCPs, PCP office staff and enrollees on a regular basis.

15 91. During and between March 13, 2017 and May 19, 2017, Villamil met with his  
16 supervisor, Foehy, at least three times to inform her that he believed MedXM was engaged in  
17 widespread Medicare fraud as a result of MedXM performing invalid DEXA Scans,  
18 fabricating Health Assessments and upcoding medical diagnoses on Health Assessments as  
19 described in paragraph 89. During each of these meetings, Villamil requested that MedXM  
20 conduct an investigation in order to discontinue performing the fraudulent acts and made it  
21 clear that he did not want participate in any fraudulent actives on behalf of MedXM. Despite  
22 Villamil's frequent requests to Foehy, MedXM did not initiate any investigation into any of  
23 the Medicare frauds that Villamil had raised. The last of these meetings was approximately  
24 one to two weeks prior to Villamil's termination.

25 92. At the end of the day on Friday May 27, 2016, Bailey informed Villamil that he was  
26 being terminated in accordance with MedXM's progressive discipline policy because of his ongoing  
27 inability to keep up with his work load. Villamil protested stating that he had never been behind in  
28 his work, as of Thursday had completed all the work assigned to him and spent the day assisting other

1 staff members in completing their assigned confirmations per the DP department's protocols, and  
2 Villamil had never been counseled by his supervisor that there was any issue regarding his  
3 productivity.

4 93. Bailey then informed Villamil that an additional reason for his termination was because  
5 he had recently spent two hours on Chatbox on company time. Bailey informed Villamil that she read  
6 the content of Villamil's Chatbox messages and can review the content of any MedXM employee's  
7 Chatbox messages. Villamil refuted the accusation that he spent two hours using Chatbox when he  
8 was supposed to be working and demanded to see the data that supported Bailey's claim. Bailey  
9 refused but admitted that she had not personally verified the accusation that Villamil spent two hours  
10 on Chatbox. Bailey's admission can be interpreted two ways, (a) Bailey is lying and knows the  
11 accusation is false and/or (b) Bailey has given her subordinates access to read MedXM employee's  
12 confidential chatbox communications.

13 94. Villamil had never given MedXM his consent to monitor or access his Chatbox  
14 account. MedXM failed to adopt and publish a written policy set forth in the employee  
15 handbook or otherwise to obtain Villamil's consent for accessing his personal Chatbox  
16 communications or any other electronic communications. As a result, MedXM violated  
17 Villamil's inalienable right to privacy guaranteed under the California Constitution, Article  
18 I, Section 1, by accessing his personal Chatbox communications without authorization and  
19 consent. Villamil had a reasonable expectation to privacy, despite the fact the communication  
20 took place at the workplace, because Chatbox was set up by MedXM for non-company  
21 personal communications and Villamil had not given MedXM his consent or authorization to  
22 monitor or access such communications. *See, TBG Ins. Servs. Corp., v. Superior Court*, 96  
23 Cal. App. 4<sup>th</sup> 443, 552, 117 Cal. Rptr. 2d 155, 163 (2002), ["TBG's advance notice to  
24 Zieminski (the company's policy statement) gave Zieminski the opportunity to consent to or  
25 reject the very thing that he now complains about, and that notice, combined with his written  
26 consent to the policy, defeats his claim that he had a reasonable expectation of privacy."]

27 95. Likewise, MedXM's intentional, un-authorized and un-consented access of  
28 Villamil's Chatbox communications violated the FSCA which provides a cause of action

1 against any person or entity which “intentionally accesses without authorization a facility  
2 through which an electronic communication service is provided; or intentionally exceeds an  
3 authorization to access that facility and thereby obtains, alters, or prevents authorized access  
4 to a wire or electronic communication while it is in electronic storage.” 18 U.S.C. § 2701(a).

5 96. Villamil believes that the content of his Chatbox messages is one of the reasons  
6 for his sudden termination. A few days prior to his termination, Villamil used Chatbox to  
7 encourage a female co-worker, Loraine Bova (“Bova”), to insist on having MedXM  
8 accommodate her taller height by providing a higher computer monitor stand, explaining that  
9 MedXM is required to comply with Bova’s request. Bova had made three prior requests for  
10 a higher computer stand because the lower monitor stand caused her pain and discomfort due  
11 to her height, but all prior requests had been denied. Bova was terminated on Thursday, May  
12 26, 2016, the day before Villamil was terminated.

13 97. As a result of Villamil complaining of such misconduct, MedXM retaliated  
14 against Villamil in violation of 31 U.S.C. § 3730(h)(1) and also in violation of *California*  
15 *Government Code* § 12940(h), (m). Villamil’s complaints regarding MedXM’s ongoing  
16 fraudulent and non-complaint Medicare practices qualifies as a protected activity under FCA.  
17 Villamil’s monitored Chatbox communication put MedXM on notice that Villamil is opposing  
18 MedXM’s improper denial of Bova’s reasonable accommodation request (i.e., a higher  
19 computer monitor stand), as required by *California Government Code* § 12940(m) in order  
20 to address Bova’s actual or perceived physical disability. *California Government Code* §§  
21 12926(m), 12926.1(d); *California Code of Regulations*, Title 2, § 11064. In opposing  
22 MedXM’s improper acts, Villamil was engaged in a protected activity. MedXM had no  
23 justifiable cause for Villamil’s termination.

24 98. As a result of such retaliation and discrimination, Villamil has lost earnings and  
25 has suffered, and will continue to suffer, emotional distress, worry, anxiety and humiliation  
26 in an amount according to proof at trial.

27 99. In retaliating against Villamil, MedXM acted with fraud, oppression and malice,  
28 warranting an award of punitive damages against MedXM in an amount to be determined at

1 trial.

2 100. Villamil is also entitled to recover his attorneys fees, costs and expenses pursuant  
3 to 31 U.S.C. § 3730(h)(2).

4 FIRST CLAIM FOR RELIEF

5 (Violation of 31 U.S.C. § 3729(a) against all defendants)

6 101. Relators reallege and incorporate reference all prior paragraphs of this complaint  
7 as though fully set forth at length.

8 102. At all times mentioned, defendants routinely and repeatedly violated 31 U.S.C.  
9 § 3729(a)(1) by:

- 10 i. Knowingly presenting and/or causing to present to agents, contractors or  
11 employees of the Government false and fraudulent claims for payment  
12 and approval;
- 13 ii. Knowingly making, using, and/or causing to make or use false records  
14 and statements to get false and excessive claims paid or approved by  
15 Medicare;
- 16 iii. Conspiring among themselves to violate 31 U.S.C. §3729(a)(1)(A)  
17 and/or (B); and
- 18 iv. Knowingly making, using or causing to be made or used, a false record  
19 or statement material to an obligation to pay or transmit money or  
20 property to the Government, or knowingly concealing or knowingly and  
21 improperly avoiding or decreasing an obligation to pay or transmit  
22 money to the Government in violation of 31 U.S.C. § 3729(a)(1)(G).

23 103. Relators are informed and believe, and upon such information and belief allege,  
24 that as a result of defendants' fraudulent misconduct, the Government was damaged in excess  
25 of \$250,000,000.

26 104. As a result of defendants' conduct, defendants are liable to the Government for  
27 three times the amount of damages sustained by the Government as a result of the false and  
28 fraudulent misconduct alleged above.





1 114. In violating Relators' privacy, MedXM acted with fraud, oppression and malice,  
2 warranting an award of punitive damages against MedXM in an amount to be determined at  
3 trial. 18 U.S.C. § 2707(c).

4 115. Relators are also entitled to recover from MedXM their attorneys fees, costs and  
5 expenses pursuant to 18 U.S.C. § 2707.

6 FOURTH CLAIM FOR RELIEF

7 (Violation of California Constitution Article I, Section 1 against MedXM)

8 116. Relators reallege and incorporate by reference all previous paragraphs of this  
9 complaint as though fully set forth at length.

10 117. MedXM violated Realtors' privacy in violation of California Constitution,  
11 Article I, Section 1 by MedXM's intentional and unauthorized access to the Relators'  
12 electronic communications. Relators suffered damages in an amount according to proof at trial.

13 118. In violating Relators' privacy, MedXM acted with fraud, oppression and malice,  
14 warranting an award of punitive damages against MedXM in an amount to be determined at  
15 trial.

16 FIFTH CLAIM FOR RELIEF

17 (Violation of *California Government Code* § 12940 by Villamil against MedXM)

18 119. Realtor Villamil brings this claim for relief in his individual capacity.

19 120. Villamil realleges and incorporates by reference all previous paragraphs of this  
20 complaint as though fully set forth at length.

21 121. As a result of such retaliation and discrimination, Villamil has suffered, and will  
22 continue to suffer, emotional distress, worry, anxiety and humiliation in an amount according  
23 to proof at trial.

24 122. As a result of such retaliation and discrimination, Villamil has suffered, and will  
25 continue to suffer, lost earnings in an amount according to proof at trial.

26 123. In retaliating against Villamil, MedXM acted with fraud, oppression and malice,  
27 warranting an award of punitive damages against MedXM in an amount to be determined at  
28 trial.

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PRAYER FOR RELIEF

WHEREFORE, Plaintiff and Qui Tam Relator prays for relief as follows:

FOR THE FIRST CLAIM FOR RELIEF

- 1. Treble the Government’s damages according to proof;
- 2. Civil penalties according to proof;
- 3. A Relator’s award of up to 30% of the amounts recovered by or on behalf of the Government;

FOR THE SECOND CLAIM FOR RELIEF

- 4. General damages in amount according to proof;
- 5. Reinstatement with the same seniority status that Relators would have had but for the discrimination and retaliation;
- 6. Two times the amount of back pay;
- 7. Interest on the back pay;
- 8. Punitive damages according to proof;

FOR THE THIRD CLAIM FOR RELIEF

- 9. Compensatory damages in amount according to proof;
- 10. Punitive damages according to proof;

FOR THE FOURTH CLAIM FOR RELIEF

- 11. Compensatory damages in amount according to proof;
- 12. Punitive damages according to proof;

FOR THE FIFTH CLAIM FOR RELIEF

- 13. Compensatory damages in amount according to proof;
- 14. Punitive damages according to proof;

FOR ALL CLAIMS FOR RELIEF

- 15. Attorneys fees, expenses, and costs; and
- 16. Such other and further relief as the Court deems just and proper.

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THE HANAGAMI LAW FIRM  
A Professional Corporation

THE ZINBERG LAW FIRM  
A Professional Corporation

Dated: May 21, 2018

By: Abram J. Zinberg  
Abram J. Zinberg  
Attorneys for Plaintiffs and Qui Tam Relators,  
Paul Villamil and Kaitlyn Truman

REQUEST FOR JURY TRIAL

Plaintiffs and Qui Tam Relators hereby requests a trial by jury.

THE HANAGAMI LAW FIRM  
A Professional Corporation

THE ZINBERG LAW FIRM  
A Professional Corporation

Dated: May 21, 2018

By: Abram J. Zinberg  
Abram J. Zinberg  
Attorneys for Plaintiffs and Qui Tam Relators,  
Paul Villamil and Kaitlyn Truman